Final Report

Fiscal Impact Analysis Methodology and Findings:

The Economics of Land Use



Amarillo City Plan

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1. Introduction and Summary of Findings

Introduction

The City of Amarillo was interested in understanding the fiscal impact of future land use and development patterns as a component of their City Plan Comprehensive Plan process. Economic & Planning Systems (EPS) built a fiscal impact mode for the City of Amarillo. The model was used to evaluate the land use scenarios developed for the plan. This report presents the findings of fiscal impact analysis. In this report we:

- Summarize the methodology used in the models for each community.
- Present the results of the fiscal impact analysis of the preferred growth scenario.
- Summarize policy implications and recommendations.

EPS reviewed the major governmental and special revenue funds in the budget for Amarillo and assessed how they are affected by new development, land use changes, or patterns of growth. The major revenues and expenditures that are affected by new development and each major fund were identified, and the impacts of growth on these revenues and expenditures were modeled. EPS used the estimated growth of population, households, and jobs for the city developed for the Comprehensive Plan over the 2050 plan horizon as inputs into the model.

Two growth scenarios were used to estimate fiscal impacts on the City based on the Place Type designations within the preferred Complete Neighborhoods Future Place Type Map. The two scenarios are:

- Scenario A: Forecast Growth This scenario uses the growth forecasts developed by EPS for the City through 2050 as inputs into the model with an allocation of future households and jobs to each Place Type based on a proportional share of vacant/underutilized land capacity in each Place Type and calibrations based on EPS's growth forecasts.
- Scenario B: Buildout Capacity This scenario reflects the buildout of existing vacant and underutilized land in the City based on the Place Type Map.

Summary of Findings

The major findings from the fiscal impact analysis that were identified to guide Comprehensive Plan policy are summarized below. Findings specific to each entity are also summarized below.

1. The forecast growth through 2050 in the land use pattern identified in the Complete Neighborhoods Place Type map generates a net fiscal positive annual impact on the City.

The forecast growth in the City of Amarillo through 2050 is estimated to be 22,000 new residential units and 27,000 new jobs. This forecast growth was allocated to vacant and underutilized parcels based on the preferred Complete Neighborhoods Place Type map. The fiscal model estimates this growth scenario produces a small net fiscal positive impact annually on the city of \$6.3 million, which equates to 2.7 percent of the City's annual expenditures.

2. The land use pattern identified in the Complete Neighborhood Place Type map at buildout of current vacant and underutilized parcels also generates a net fiscal positive annual impact on the City.

The estimated development capacity in the City of Amarillo on currently vacant and underutilized parcels allows for 42,740 new residential units and 119,730 new jobs based on the uses and densities prescribed in the Comprehensive Plan. The fiscal model estimates this growth scenario also produces a small net fiscal positive impact annually on the city of \$5.0 million, which equates to 2.1 percent of the City's annual expenditures.

The fiscal impact analysis of the preferred land use plan within the comprehensive plan did not identify any major fiscal impact concerns and does not generate a net fiscal negative impact on the city. However, the analysis did identify several factors that impact fiscal health driven by land use policies that have been addressed within this plan and should continually be addressed in future plans and policy decisions.

Land Use Factors Impacting Fiscal Health

The land use pattern that is directed within the Comprehensive Plan will impact future fiscal health of the community. The two major factors that influence fiscal impacts are the location of development and the density of development.

 Location – Generally, greenfield development on the edge of the community will generate a greater fiscal impact primarily due to the creation of new infrastructure (e.g. new streets and new parks) needed to serve the development that becomes the responsibility of city to maintain. New buildings within already developed areas can more often rely on existing infrastructure and services and not expand the city's network. Density – The density of development also impacts fiscal health. Denser development than the suburban, lower density housing found in many Amarillo neighborhoods is more beneficial to the city as more people can be served per mile of roadway or acre of park, for example. One major impact, however, from greater density can be generated when an area experiences a major shift in land use (e.g. industrial to residential) and/or a significant increase in density. Supporting denser development and redevelopment of lower density uses in existing portions of the city likely will also necessitate investment in upgrading or building new streets, sewer lines, and other amenities to support higher density development and more walkable land use patterns.

City Services Most Impacted by New Development

There are four major services provided by the City of Amarillo that were found to be most impacted by new developments. Specific considerations for these services are provided below.

- Street Maintenance The City of Amarillo maintains a network of over 1,000 miles of streets and 11,000 streetlights. The ongoing maintenance of this infrastructure is a significant portion of annual costs to the city. Denser land use patterns that allow these streets and lights to serve more people per mile of road are more beneficial. An increase of the overall density of housing on the edges of the city, through a greater mixture of housing types, can support a more efficient land use pattern.
- **Fire Service** The City of Amarillo serves the community using 13 fire stations spread throughout the city with fire apparatus that respond to over 22,000 calls for service per year. The location of new development relative to the location of existing fire stations is an important fiscal consideration. Two main factors drive the need for new fire stations and new fire apparatus. First is the response time to a call for service that is achievable. New development that is outside of the city's target response times can drive the need for a new station and/or dilute the quality of service to existing areas. The city's stations currently are well located to support future growth and the city has been investing in replacing aging stations in the central portions of the community to adjust to changing needs. The second consideration is the utilization of existing fire crews. If calls for service levels become too high in certain areas, then additional staffing and likely apparatus are needed to support growth in these areas. No major concerns were identified for existing areas of the city based on the proposed land use plan.
- **Parks and Recreation** New residents added to the community will increase the needs for park and recreation services within the community. However, the city already maintains 55 parks and over 2,400 acres of parks. In many areas, there are adequate existing facilities and/or parkland to accommodate growth. Maintaining and reinvesting in these facilities becomes a greater

challenge in many areas. The city requires new developments to provide parkland to offset impacts on park needs from new developments. However, often the city does not need/want additional parkland to meet needs. Updating of the city's approach to parkland dedication is needed to right size requests and needs.

• Water and Wastewater – The City of Amarillo operates a water and wastewater utility that provides services to property owners within the City. The city provides service to all property within the city and to areas outside the city limits when all standards and conditions are met and the cost to extend services is paid for by the applicant. The availability of water and sewer service is a major driver of where development can occur. The city should continue its policy of providing service to areas outside their city limits on a case-by-case basis with no guarantee of service unless explicitly granted. The City should also monitor and request seeking consent from the city for approval of any water or wastewater districts within the ETJ.

Public Funding/Financing Considerations

The policy of the city is to require that new development pay its own way by providing the infrastructure it needs to support development. However, being able to finance new development can be challenging in various areas of the city and support mechanisms are needed to allow for projects to pay for improvements over time or allow for the city to proactively invest in areas to spur development. Also, the city's low tax rates require it to use creative and innovative strategies to maintain adequate levels of service and reinvest in the community. Specific policy directives are provided in the comprehensive plan calling for the use of public financing tools and strategies. Policies included:

- The use of value capture tools, such as Tax Increment Reinvestment Zones (TIRZ) and Public Improvement Districts (PIDs), to redirect investment into new growth areas.
- The continued use of innovative pilot investment tools and programs, such as the sidewalk cost-share pilot program, allows for the city to partner in reinvestment with property owners and private developers.

2. Fiscal Modeling Approach

The purpose of a fiscal impact analysis is to estimate the cost and revenue impacts from new development on annual operating budgets and departments in a variety of contexts. The analysis compares the estimated revenues generated by new development to the estimated costs of public services required to serve that development and determines the net fiscal impact (revenues minus expenditures).

Revenues and costs are estimated based on the budgets for each fund and department, and an assessment of potential effects of different types of development on each department or budget category. The revenue sources and expenditures that have the largest impact on the budget and are most directly tied to growth have a specific "case study" developed for them; these case study approaches use specific calculations to determine impact. For example, property tax is based on estimated assessed values multiplied by the applicable tax rates. Other items, such as administrative costs related to residential development, are based on average cost factors (such as "per capita" estimates).

The fiscal impact analysis is based on three main factors:

- Amount and Type of Growth: The amount of residential type (single family detached, single family attached, townhome, and multifamily) and employment type (highway commercial, local commercial, office/institutional, and industrial/distribution) based on forecasts of new jobs and households.
- Location of Growth: For this analysis, location was summarized by future land use. The difference in impacts by development patterns (e.g., number of acres designated, forecast growth, and location) between land uses was estimated. The analysis factored in differing costs related to the location of growth when impactful including presence of fire service, utilities, and the county the new development is located in.
- **Revenue and Cost**: Based on current revenue and expenditure patterns, these are the anticipated revenues and expenditures that will be generated because of new development.

Modeling Approach

Our approach to identifying the fiscal impacts based on the amount and type of growth in each scenario varies depending on the community and the governmental fund being analyzed. Through evaluation of the City of Amarillo, EPS developed the following approach to modeling fiscal impacts.

EPS identified the funds that are most directly impacted by new development and where a tangible connection could be made between land use decisions and the revenues and costs within that fund.

The Fiscal Impact Model (FIM) was developed for the Amarillo's General Fund. For the General Fund, the major revenues and expenditure categories were modeled using either an average cost nexus factor or a specific analysis or "case study" for that revenue or expenditure. For revenues and expenditures that do not have a direct impact from new development or are minor in terms of their total dollar amount, the average cost factor approach is used. The approach used for each major source is described below in this report.

Average Cost Nexus Factors

EPS developed nexus factors that relate the budget item being estimated to the service population or other metric that is best associated with the impact. These factors are outlined below.

- **Per Person (Residents)** This factor applies to total residents or population of the city or a given area (e.g., Place Type).
- Persons Served (Residents and Nonresident Employees) Many services are affected by growth in both residents and employees. The purpose of this factor is to derive a population of persons served within a defined geography. The number of people each use generates is estimated using average person generation factor by use (e.g., average residents per household for single family and multifamily, and the average number of employees per square foot for retail, office, and industrial). Using the persons served approach means each new use will generate a number of people (i.e., one new single family housing unit will generate 2.5 people) which will be used to estimate costs and revenues based on the average cost per person. The persons served factor accounts for residents that are also employed in the city to not double count. The calculation of persons served equals residents plus nonresident employees (i.e., people employed in Amarillo but living outside the city).
- **Per Household** This metric assigns the cost of services and revenues generated that are specific to new housing units being built regardless of the number of people living in the unit and/or there is no nexus to impact with nonresidential development.
- Per Unit Measure of Infrastructure Impacts to the infrastructure networks and systems are sometimes estimated based on a unit measure of that type of infrastructure (e.g., "per centerline mile" or "per streetlight") for portions of those fund's expenditures related to maintenance and capital improvements. A new development's impact will be judged based on the amount of new infrastructure needed to serve the development and the average cost per unit of measure.

Fixed and Variable Cost Adjustments

Directly applying the factors described above to new growth would be equivalent to using the average cost for each item, which can overstate cost impacts. For local governments, whose services are at or near capacity, the average cost method is a generally accepted technique for estimating fiscal impacts. However, many functions still need to be adjusted to account for higher levels of fixed cost and/or a less direct relation to growth. To account for this, "Percent Variable" adjustments were applied to average costs to more accurately capture the cost associated with growth and development. These adjustments range from 0 to 100 percent variability, depending on the category/type of revenue or cost.

A 0 percent variability factors implies that there is no relationship between the cost/revenue category and growth, while 100 percent variability implies a 1-to-1 relationship (i.e., the full cost/revenue increase is a result of growth). For all revenue and expenditure categories either a 0%, 25% or 100% variability factor was used. For example, a department that serves new development but also has significant administrative costs that are not directly related to growth may be modeled as 25 percent variable. In this case, if average cost factors are \$20.00 per person, the model would apply a cost of \$5.00 per person (applying the 25 percent variability) to population growth to calculate the cost of growth to this department.

The following process and assumptions were used in developing the "Percent Variable" adjustments to average costs.

- Direct Service Categories These include departments that provide a service that is directly impacted by the rate and amount of new development in the city, such as police services. These types of services are estimated to be closely related to growth and increased population and are modeled using the average cost methodology (where costs are 100 percent variable). For the most impactful and directly related expenditure categories, specific case studies are developed that utilize alternative Nexus Factors and/or variable cost assumptions. As previously stated, these case study approaches are outlined below.
- Indirect Cost Categories Some expenditure categories/departments, such as the City Manager or Engagement and Innovation Services, have a high level of fixed costs regardless of the size of a city. Costs in these types of departments and functions are estimated to be 25 percent variable.
- Functions with No Nexus or Relevance Some City functions were determined not to have any relationship to real estate development projects and have a 0 percent variability factor, which means they are not estimated or included in the model.

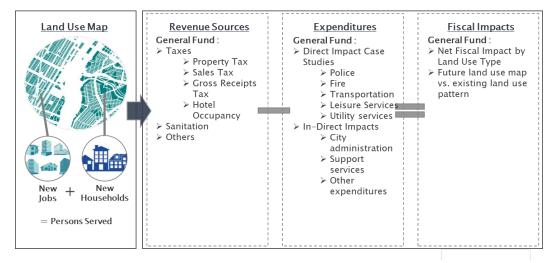
Static Model Approach

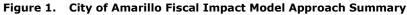
For this analysis, EPS utilized a static approach to modeling future revenues and costs. This means that we did not use growth or escalation rates for revenues or costs, and estimated impacts in constant dollars. The static model approach is preferred for several reasons. First, identifying reliable and accurate growth or escalation numbers for major revenue sources and expenditure items is difficult and may not accurately project likely future conditions. Second, variations in growth or escalations - even minor ones - can cause major differences in costs and revenues that may misrepresent fiscal impacts. Third, cities plan for the long term. Development that is built and at stabilized occupancy has long term fiscal impacts best modeled, in our opinion, in the static end state.

3. Amarillo General Fund Model

This chapter details the approach and results of modeling the fiscal impact of residential and nonresidential development on the General Fund for the City of Amarillo. It provides an overview of the components of the General Fund that are impacted by new development, outlines the approach to modeling the impact of growth, and reports on findings of the fiscal impact analysis.

A summary of the approach used for the City of Amarillo is provided in **Figure 1**. This figure identifies the major General Fund revenues and expenditures that were analyzed.





The City of Amarillo has an overall budget of \$531 million for the 2023/2024 fiscal year. This budget contains 11 separate funds with the largest two funds being the General Fund, which is used for on-going operations of the city for most services, and the capital improvement projects fund. These two funds are the most directly impacted by land use policies and by the vision provided in this comprehensive plan.

The General Fund was the primary focus of the fiscal impact analysis given its direct tie to land use policy and its importance in fiscal health. The city's General Fund budget for fiscal year 2023/2024 was \$250.6 million.

Revenues

This section summarizes the major revenue sources for the General Fund and outlines the approach to modeling the fiscal impact of growth on each revenue source. There are five major categories of revenues within the General Fund and the percent of revenue per source is shown in **Figure 2**.

Taxes charged by the City of Amarillo generate the largest portion of General Fund revenues with sales tax and property tax being the biggest and accounting for 56% of General Fund Revenue.

Property Tax (current rate of \$0.39195 per \$100 of taxable value) accounts for 23% of General Fund revenue. Property tax collected by the city has two portions. A portion is used to fund on-going operations and maintenance while the remainder is dedicated to repaying debt issued as part of large capital improvement bond packages. Sales Tax (current rate of 2.0%) is the city's largest revenue source and generates \$77 million per year, accounting for 33% of General Fund Revenue.

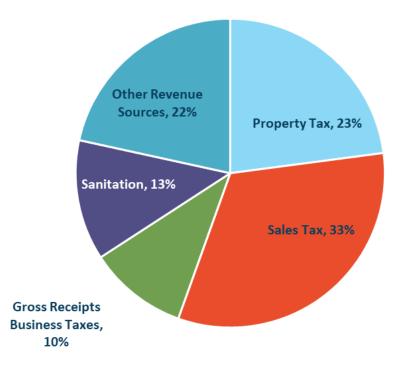


Figure 2. City of Amarillo General Fund Revenues, FY 2023 Budget

Property Tax

The per-unit property tax revenues generated are summarized in **Table 1**. As shown, single family detached residential uses generate the highest per-unit

annual revenue (\$1,091 per unit). Commercial development uses generate the greatest amount of property tax on a square footage basis, at \$0.61 per square foot, while industrial uses generate only \$0.30. However, industrial uses tend to be larger, and thus may generate a similar amount of tax revenue on a per-property basis.

Based on these tax generation factors, a growth scenario with more single-family detached housing will generate more property tax revenue, as this housing type has the highest property value and thus generates the highest level of property taxes. However, as the rest of the model will show, it is important to consider the costs to serve various types of growth as well to get a comprehensive picture of the net fiscal impact on the City of new development.

Description	Market Value per Unit / Sq. Ft.	Assessment Ratio	Assessed Value per Unit	Mill Levy	Revenue Per Unit
Residential					
Single Family	\$360,000	95.00%	\$342,000	0.319	\$1,091
Attached	\$300,000	95.00%	\$285,000	0.319	\$909
Multifamily	\$250,000	95.00%	\$237,500	0.319	\$758
Total Residential					
Commercial					
Highway Commercial	\$200	95.00%	\$190	0.319	\$0.61
Local Commercial	\$200	95.00%	\$190	0.319	\$0.61
Office/Institutional	\$200	95.00%	\$190	0.319	\$0.61
Industrial/Distribution	\$100	95.00%	\$95	0.319	\$0.30
Total Commercial					

Table 1. City of Amarillo Property Tax Revenue per Unit

Source: Zillow ; CoStar; Economic & Planning Systems

Sales Tax

EPS developed a retail sales flow model to estimate the portion of retail sales generated by residents, nonresident employees, and visitors. The retail sales flow model uses average household incomes and per employee spending factors to estimate the potential spending on retail goods generated by residents and workers in the city. The potential retail spending is distributed by retail store category based on the U.S. Census of Retail Trade (2017) for Texas. The retail spending expenditure potential was then compared to actual sales per store category (3- and 4-digit retail trade NAICS categories) to determine what portion of sales the City of Amarillo captures from residents, nonresident workers, and visitors. EPS estimates that Amarillo residents account for 70 percent of sales made in the city. Nonresident workers account for approximately 6 percent, and visitors to the community contribute 24 percent.

EPS estimated annual retail spending per resident and per nonresident employee/ worker using the retail sales flow model. The City's 2.0 percent sales tax rate was then applied to the sales per category to estimate the amount of sales tax revenue an average person or nonresident worker will generate annually. Each new resident is estimated to generate \$193 in annual sales tax from retail spending and each new nonresident worker is estimated to generate \$63 in annual sales tax revenue, as shown **Table 2**.

Description	Sales Per Capita	Sales Per Employee
Convenience Goods		
Food and Beverage Stores	\$2,009	\$384
Health and Personal Care	\$873	\$616
Total Convenience Goods	\$2,881	\$1,000
Shopper's Goods		
General Merchandise	\$1,991	\$540
Other Shopper's Goods		
Clothing & Accessories	\$786	\$136
Furniture & Home Furnishings	\$365	
Electronics & Appliances	\$284	\$117
Sporting Goods, Hobby, Book, & Music Store	\$278	\$146
Miscellaneous Retail	<u>\$287</u>	<u>\$272</u>
Subtotal	\$2,001	\$671
Total Shopper's Goods	\$3,992	\$1,211
Eating and Drinking	\$1,772	\$946
Building Material & Garden	\$999	\$0
Total Retail Goods	\$9,644	\$3,157
Total Sales Tax	\$193	\$63

Table 2. City of Amarillo Resident and Employee Retail Sales Factors

Source: Economic & Planning Systems

Other General Fund Revenues

Property and sales taxes generate 55 percent of the City's General Fund revenue. The other revenue sources are important but not as significant to fiscal health. Other revenue sources for the General Fund are:

- Franchise Fees
- Hotel Occupancy Tax
- Sanitation
- Cultural and Recreation Revenue

The modeling approach and factors for each revenue source are shown in **Table 3**. EPS estimates that each new resident or nonresident employee in the city generates \$539 in General Fund revenue annually (in addition to property tax).

Table 3. City of Amarillo Other General Fund Revenue Source Per Person Factors

			F	actors		
Description	FY 23 Budget	Nexus Factor	Nexus Factor Detail	Gross Factor	Variability	Net Factor
Description	1125 Duuget	Nexus ractor	Detail	Gloss lactor	variability	Netractor
Taxes						
Property Tax	\$54.251.542	Case Study	\$	- F		
Sales Tax	\$77,054,744	Persons Served (PS)	272.374	153	100%	\$ 153
Gross Receipts Business Taxes (Franchise Fees)	\$24,538,240	Persons Served (PS)	272.374 \$	90	100%	\$ 90
Hotel Occupancy Taxes	\$8,363,999	Hotel Square Feet	10.152.579 \$	1	100%	\$ 1
Total General Taxes	\$164,208,525					
Licenses & Permits	\$1,305,390	Persons Served (PS)	272.374 \$	5	100%	\$ 5
Non-Business Licenses & Permits	\$3,719,424	Persons Served (PS)	272.374 \$	14	100%	\$ 14
Intergovernmental	\$6,336,653	No Nexus	\$; - 1	0%	\$-
General Government	\$96,762	No Nexus	\$; _ T	0%	\$ -
Public Safety and Health	\$3,046,217	Per Household	79,412 \$	38	100%	\$ 38
Sanitation	\$29,837,841	Persons Served (PS)	272,374 \$	110	100%	\$ 110
Transit Operating Revenue	\$309,297	Per Resident	201,673 \$	2	100%	\$ 2
Culture and Recreation	\$8,243,487	Per Household	79,412 \$	104	100%	\$ 104
Fines & Forfeitures and Other	\$4,777,269	Per Resident	201,673 \$	24	100%	\$ 24
Non-Operating Revenue	\$9,074,326	No Nexus	\$		0%	\$ -
Other Financing Sources	\$5,621,474	No Nexus	\$		0%	\$ -
Transfers In	\$165,000	No Nexus	\$; -	0%	\$-
Total Revenue	\$236,741,665					
Operating Revenues	\$221,880,865					\$539

Source: City of Amarillo Proposed Budget Book FY 2023; Economic & Planning Systems Z\Shared\Projeds\DEN\223012-Amarillo TX Comprehensive Plan\Models\223012-FIM_5-17-24.xtsmjGF - Rev

Expenditures

This section summarizes the major expenditure sources for the City of Amarillo's General Fund, outlines the approach to modeling the fiscal impact of growth on each expenditure source, and reports the results of the fiscal impact modeling.

There are seven major categories of expenditures within the General Fund, as shown in **Figure 3**. Public Safety departments (police and fire) account for the majority of the City's annual General Fund expenditures (40 percent in 2023 or \$96 million). Support services is the third largest expenditure category, at \$40.6 million or 17 percent of General Fund expenditures. Other large expenditure categories include (in terms of dollars) are leisure services (e.g. parks, 11 percent), transportation (9 percent), and utility services (9%).



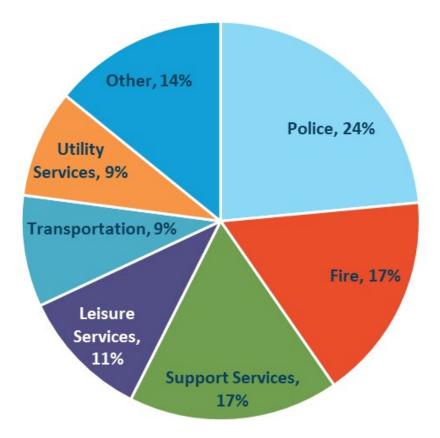


Table 4 provides a summary of the modeling approach used for each major expenditure category. Case studies were developed for three categories and are described below in more detail. An average cost factor with a corresponding variability estimate were used to estimate annual expenditures for the remaining categories. The expected annual expenditures per each new resident or nonresident employee is \$307 not including fire, police, and transportation costs.

			Factors Nexus Factor	Gross			Net
Description	FY 23 Budget	Nexus Factor	Detail	Factor	Variability	Fa	actor
General Fund	AF 700 450		070 074 0	0.4	050/	•	-
Amarillo Emergncy Communications Center		Persons Served (PS)	272,374 \$	21	25%	\$	5
Animal Management and Welfare		Per Household	79,412 \$	44	100%	\$	44
City Manager		Persons Served (PS)	272,374 \$	27	25%	\$	7
City Secretary		Persons Served (PS)	272,374 \$	2	25%	\$	0
Development Services		Persons Served (PS)	272,374 \$	38	100%	\$	38
Emergency Management		Persons Served (PS)	272,374 \$	2	25%	\$	0
Engagement and Innovation	\$835,679	Persons Served (PS)	272,374 \$	3	25%	\$	1
Fire	\$40,017,283	Case Study	\$	-	100%	\$	-
Health and Human Services	\$133,883	Per Household	79,412 \$	2	100%	\$	2
Judicial	\$504,930	Persons Served (PS)	272,374 \$	2	25%	\$	0
Legal	\$2,643,704	Persons Served (PS)	272,374 \$	10	25%	\$	2
Leisure Services	\$25,186,584	Persons Served (PS)	272,374 \$	92	100%	\$	92
Mayor and Council	\$89,985	Persons Served (PS)	272,374 \$	0	25%	\$	0
Municipal Court	\$1,410,822	Persons Served (PS)	272,374 \$	5	25%	\$	1
Police	\$55,880,107	Case Study	\$	-	100%	\$	-
Support Services	\$40,581,694	Persons Served (PS)	272,374 \$	149	25%	\$	37
Transportation	\$21,493,413		\$	-	100%	\$	-
Utility Services		Persons Served (PS)	272,374 \$	76	100%	\$	76
Total Expenditures	\$237,593,141					:	\$307

 Table 4.
 Amarillo General Fund Expenditures – Nexus to Growth and Variability

Source: City of Amarillo Proposed Budget Book FY 2023; Economic & Planning Systems

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Police

The Amarillo Police Department has an annual budget of \$58.5 million. Most of this budget (89 percent) is for police services that is primarily made up of the cost of personnel. The City has 376 officers and 78 civilian employees providing police services to the community. New development has the biggest impact on the need for patrol officers and investigation-related staff. Generally, as the community grows, the need for additional patrol officers grows as well, with annual calls for service typically used as the measure for the need for personnel.

Given the service characteristics of the Police Department and the impact of growth on service needs, an officer needed per 1,000 persons served factor was developed to incorporate the impacts of increased demand for service from both new residents and new employees/businesses in the city. For the purposes of modeling the impacts of growth on service needs and cost to provide service, expenditure categories for the department are modeled at a 100% variability rate. For every 1,000 new residents or nonresident employees the city generates a demand for 1.38 officers and .29 civilian employees. The annual cost for staffing is estimated to be \$199,369 per 1,000 new residents or nonresident employees, as shown in **Table 5**.

Description	2023 FY Budget	Nexus Factor	Nexus Factor Detail	Demand per 1,000 PS	Cost per Officer
Expenditures					
Police Services	\$52,236,299	Persons Served (PS)	272,374	1.38 \$	118,622
Civilian Services	<u>\$6,298,238</u>	Persons Served (PS)	272,374	0.29 \$	80,747
Total	\$58,534,537				

Table 5.Amarillo Police Department Cost Allocation Method and Factors

Source: City of Amarillo; Economic & Planning Systems

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Fire and Emergency Services

The Amarillo Fire Department has an annual budget of \$41 million. Most of this budget (92%) is used for personnel costs, similar to the Police Department. The department uses 13 fire stations (note fire station 14 is under construction) spread throughout the community to provide services. In total, the department has 298 uniformed, full-time firefighters with an additional 5 firefighters added through the 2023 budget. In addition, the department has 10 full-time civilian positions and 1 part-time position. The Fire Department was estimated to have 24,000 calls for service in the 2023 budget.

The Amarillo Fire Department is required to meet certain "level of service" standards, based on call response time, to provide needed services to the

community and maintain insurance ratings. These standards influence station location decisions. Call volume is not uniform across stations, but instead station location is dependent on the surrounding population and employment density, and the ability of the apparatus at that station to respond within the given level of service standard. Because of this nature of service, the impact of new development on Amarillo Fire varies depending on the location and type of growth, which impacts firefighter utilization.

Each fire station has a service area, which is most often defined by the response time of a fire engine from the station. New development that is outside of existing fire service areas for existing fire stations can create significant impacts on response times and often triggers the need for new station and associated fire personnel and capital equipment.

The department strives for a four-minute fire call drive time and an estimated 45 percent of calls achieve this target time. The fire response time potential varies by station but generally a fire engine can cover two miles of a four-minute drive time. Buffers around each fire station were developed that estimate the area that can be reached within a four-minute drive time, shown in **Figure 4**. In terms of coverage based on drive time, the city has good coverage of urbanized areas within each station's drive time sheds. However, drive time is not the only factor that is considered in terms of fire station needs and capacity. For example, station 14 that is under-construction is located in the northwest portion of the city and will have a drive time shed that overlaps with other stations, but the need for this station is drive more by utilization of overlapping stations. This is true for stations 8 and 9, which are two of the busiest stations and have drive sheds that overlap with the new fire station.

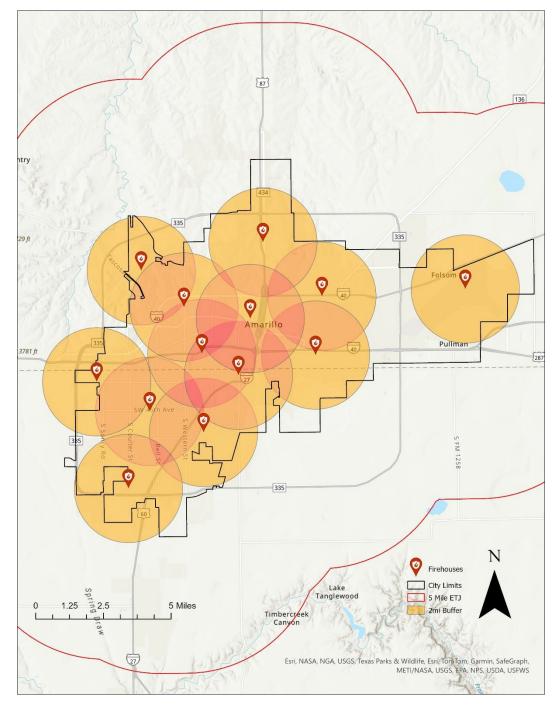


Figure 4 Amarillo Fire Station 4 Minute Drive Time

EPS estimated the annual increase in expenditures for fire service generated by a new resident or non-resident worker. Factors for the number of firefighters and administrative staff per 1,000 persons served were developed based on the existing staffing levels and total persons served in the city. These cost factors are applied to new development based on the location of the new development. A new resident or nonresident worker generated by development in existing fire

service buffers will have an annual cost of service of \$151,168 per 1,000 persons served (\$151.17 per person served), as shown in **Table 6**.

The annexation of land outside of existing fire station service areas may generate increased costs and impacts on utilization of nearby fire stations which will result in higher cost per person served in these areas. Some of the target growth areas identified in the Comprehensive Plan may impact service for existing stations and could necessitate additional stations and/or apparatus. Specifically, growth areas in the south (along Tradewind St and Highway 335) and on the eastern edge of the city (along I-40) are in areas that are on the edge of existing fire service drive sheds or outside of existing drive sheds.

		Growth Factors					
Description	FY 2023 Budget	Nexus Factor	Nexus Factor Detail		Net Factor		
Inside 4 Minute Drive Time							
Personnel (Wages & Benefits)	\$36,684,329	Persons Served (PS)	272,374	\$	134,684		
Supplies	\$1,927,909	Persons Served (PS)	272,374	\$	7,078		
Contract Services	\$2,045,810	Persons Served (PS)	272,374	\$	7,511		
Other Charges	\$516,282	Persons Served (PS)	272,374	\$	1,895		
Capital	\$0	Persons Served (PS)	272,374	\$	-		
Inter Reimbursements	<u>-\$168,787</u>	Persons Served (PS)	272,374	\$	(620)		
Total	\$41,005,543			\$	151,168		

Table 6. Amarillo Fire Cost Allocation Method and Factors

Transportation

Transportation services provided by the City of Amarillo includes the streets department, traffic administration, and transit services. Combined these departments have a budget of \$19.4 million. The street department is responsible for maintenance of the streets in the city including annual, on-going pavement maintenance. The City currently maintains 981 miles of paved streets. Traffic administration is responsible for roadway operations including operating and maintaining the City's inventory of traffic signals and intersections. The city has 389 signalized intersections. Lastly, the city provides transit services (i.e. bus service) to the community.

As shown in **Table 7**, costs associated with new growth were calculated in three ways. Transit service expenses are estimated on a person resident basis. The street department costs are estimated based on the cost per lane mile maintained in the city. Lastly, traffic administration is estimated based on the cost per signalized intersection.

		h Factors		
Description	FY 2023 Budget	Nexus Factor	Nexus Factor Detail	Net Facto
Expenditures				
1420 - Street Department	\$11,718,310	Lane Miles	981	\$ 11,945.27
1731 - Traffic Administration	\$5,664,632	Signalized Intersections	389	\$ 14,562.04
1732 - Traffic Field Operation	_			\$ -
1761 - Transit Fixed Route	\$987,056	Per Resident	201,673	\$ 4.89
1762 - Transit Demand Response	\$486,259	Per Resident	201,673	\$ 2.41
1763 - Transit Maintenance	\$224,205	Per Resident	201,673	\$ 1.11
1764 - Transit Administration	\$287,989	Per Resident	201,673	\$ 0.36
Total	\$19,368,451			

Source: City of Amarillo; Economic & Planning Systems

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The demand for traffic signals and paved lane miles was estimated based on the existing presence of signalized intersections and lane miles in the city within developed areas in each Place Types. The number of new lane miles and signalized intersections were estimated based on factor for each Place Type. The forecast growth in the city over the plan horizon is estimated to generate demand for 284 new lane miles and 117 new signalized intersections.

	Fo	Forecast Growth			Buildout Capacity				
Description	1,000 Persons Served	New Lane Miles	New Signal. Intersections	1,000 Persons Served		New Signal. Intersections			
Neighborhood Low	12	40	9	12	40	9			
Neighborhood Medium	19	75	18	19	75	18			
Neighborhood High	12	58	26	46	230	102			
Neighborhood Mixed Use	3	15	10	12	57	39			
Regional Mixed Use	0	0	1	0	0	1			
Community Mixed Use	3	8	3	7	16	7			
Innovation	0	3	2	0	3	2			
Manufacturing Logistics	3	37	13	26	298	106			
Commercial	4	45	31	12	138	95			
Campus	1	3	3	1	3	3			
Total	58	284	117	136	861	383			

Table 8.Amarillo Public Works Scenario Evaluation Findings

Source: Economic & Planning Systems

4. Fiscal Impact Inputs and Results

This chapter provides a summary of the development/growth inputs used to model both scenarios. In addition, the net fiscal impacts of each scenario and development in each Place Type are summarized.

Development Inputs

EPS developed a land demand forecast for both housing and employment uses in the community over the plan horizon (2023 to 2050). This analysis allocated forecast new jobs and households between four different housing product types and four employment development types. The number of new households and jobs within these development types were distributed among the future Place type categories based on the land use intent of each category.

Two scenarios were used to illustrate variable impacts of the Place Type map as described previously. The two scenarios represent varying amounts of new jobs and households in each Place Type category as the City has more capacity for growth than is forecast to occur by 2050. EPS estimated that there will be demand in the City of Amarillo for 22,000 new housing units by 2050 and 27,000 jobs. **Table 10** provides a summary of the allocation of these new housing units and nonresidential development for each scenario. **Table 9** provides a summary of the allocation of the new housing units and jobs by Place Type for each scenario.

		City Plan Denisty Assumptions			Forecast Growth			Estimated Capacity			
Description	Vacant / Underutilized Acres	Housing Density DU/Acre	% Housing	Employment Density Jobs/Acre	% Employment	Housing Units	Jobs	Persons Served	Housing Units	Jobs	Persons Served
Neighborhood Low	1,386	4.5	90%	0.3	10%	5,614	35	12,363	5,614	35	12,363
Neighborhood Medium	503	19.0	90%	0.5	10%	8,601	25	18,932	8,601	25	18,932
Neighborhood High	665	35.0	90%	2.0	10%	5,237	130	11,567	20,948	133	46,131
Neighborhood Mixed Use	457	15.0	75%	25.0	25%	1,285	938	3,159	5,141	2,856	12,318
Regional Mixed Use	4	35.0	50%	75.0	50%	61	130	181	61	131	181
Community Mixed Use	190	25.0	50%	50.0	50%	1,202	1,560	3,194	2,375	4,750	6,901
Innovation	15	0.0	0%	40.0	100%	0	600	212	0	600	212
Manufacturing Logistics	3,703	0.0	0%	20.0	100%	0	9,300	3,281	0	74,060	26,129
Commercial	851	0.0	0%	40.0	100%	0	11,181	3,945	0	34,040	12,009
Campus	62	0.0	0%	50.0	100%	0	3,100	1,094	0	3,100	1,094
Total	7,836					22,000	27,000	57,927	42,740	119,730	136,270

Table 9. Housing Unit and Job Allocation by Place Type

Source: Economic & Planning Systems Z\SharedIProjects\DEN223012-Amarillo TX Comprehensive PlanWodels\(223012-FIM_6-24-24.xtsm)DevelopmentEstimates

Description	Forecast Growth	Buildout Capacity
Population		
Single Family	33,000	33,000
Attached	5,500	14,178
Townhouse	1,650	4,382
Multifamily	8,250	31,421
Total Population	48,400	82,982
Residential Units		
Single Family	13,200	13,200
Attached	2,200	5,671
Townhouse	1,100	2,922
Multifamily	<u>5,500</u>	<u>20,948</u>
Total Housing Units	22,000	42,740
Employment		
Highway Commercial	4,558	12,078
Local Commercial	1,983	5,255
Office/Institutional	10,467	27,737
Industrial/Distribution	<u>9,992</u>	<u>74,660</u>
Total Jobs	27,000	119,730
Commercial Space		
Highway Commercial	1,367,388	3,623,506
Local Commercial	594,912	1,576,485
Office/Institutional	2,093,400	5,547,400
Industrial/Distribution	<u>5,995,200</u>	<u>44,796,000</u>
Total Commercial Space	10,050,900	55,543,391

Table 10 Scenario Growth Allocations by Development Type

Source: Economic & Planning Systems

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Growth Scenarios Net Fiscal Impacts

EPS compared the estimated annual revenues generated in each scenario to the estimated annual expenditures to estimate the net fiscal impact on the City's General Fund. **Table 11** provides a summary of the results of the evaluation. The Forecast Growth scenario results in a net positive impact on the General Fund of \$6.3 million annually, which equates to 2.7 percent of the City's total expenditures. The Buildout Capacity scenario also has a net positive impact on the General Fund but less than the Forecast Growth scenario. The Buildout Capacity scenario has a net positive impact on the General Fund but less than the Forecast Growth scenario.

Table 11. City of Amarillo General Fund Net Fiscal Impact by Scenario

		E	orecast Gr	owth	Buildout Capacity			
		Nexus			Nexus			
		Factor	Net	Scenario	Factor	Net	Scenario	
Description	Nexus Factor	Detail	Factor	Total	Detail	Factor	Tota	
GENERAL FUND REVENUES								
Taxes								
Property Tax	Case Study			\$25,853,008			\$58,195,18	
Sales Tax	Persons Served (PS)	57,927	\$172	\$9,937,057	136,270	\$172	\$23,376,45	
Gross Receipts Business Taxes (Franchise Fees)	Persons Served (PS)	57,927	\$90	\$5,218,625	136,270	\$90	\$12,276,56	
Hotel Occupancy Taxes	Persons Served (PS)	57,927	\$31	\$1,778,798	136,270	\$31	\$4,184,53	
Total General Taxes								
Licenses & Permits	Persons Served (PS)	57,927	\$5	\$277,621	136,270	\$5	\$653,09	
Non-Business Licenses & Permits	Persons Served (PS)	57,927	\$14	\$791,022	136,270	\$14	\$1,860,84	
Intergovernmental	No Nexus		\$0	\$0		\$0	\$	
General Government	No Nexus		\$0	\$0		\$0	9	
Public Safety and Health	Per Household	20,900	\$38	\$801,717	40,603	\$38	\$1,557,52	
Sanitation	Persons Served (PS)	57,927	\$110	\$6,345,708	136,270	\$110	\$14,927,97	
Transit Operating Revenue	Per Resident	48,400	\$2	\$74,229	82,982	\$2	\$127,26	
Culture and Recreation	Per Household	20,900	\$104	\$2,169,557	40,603	\$104	\$4,214,88	
Fines & Forfeitures and Other	Per Resident	48,400	\$24	\$1,146,509	82,982	\$24	\$1,965,68	
Total GF Revenues	<u> </u>			\$54,393,851			\$121,374,32	
GENERAL FUND EXPENDITURES								
Amarillo Emergncy Communications Center	Persons Served (PS)	57,927	\$5	\$307,656	136,270	\$5	\$723,74	
Animal Management and Welfare	Per Household	20,900	\$44	\$913,828	40,603	\$44	\$1,775,32	
City Manager	Persons Served (PS)	57,927	\$7	\$394,104	136,270	\$7	\$927,11	
City Secretary	Persons Served (PS)	57,927	\$0	\$28,624	136,270	\$0	\$67,33	
Development Services	Persons Served (PS)	57,927	\$38	\$2,187,994	136,270	\$38	\$5,147,15	
Emergency Management	Persons Served (PS)	57,927	\$2	\$112,997	136,270	\$2	\$265,82	
Engagement and Innovation	Persons Served (PS)	57,927	\$1	\$44,432	136,270	\$1	\$104,52	
Fire	Case Study			\$8,756,675			\$20,599,66	
Health and Human Services	Per Household	20,900	\$2	\$35,236	40,603	\$2	\$68,4	
Judicial	Persons Served (PS)	57,927	\$2	\$107,385	136,270	\$2	\$252,6	
Legal	Persons Served (PS)	57,927	\$2	\$140,561	136,270	\$2	\$330,66	
Leisure Services	Persons Served (PS)	57,927	\$92	\$5,356,511	136,270	\$92	\$12,600,93	
Mayor and Council	Persons Served (PS)	57,927	\$0	\$4,784	136,270	\$0	\$11,25	
Municipal Court	Persons Served (PS)	57,927	\$5	\$300,044	136,270	\$5	\$705,83	
Police	Case Study			\$10,825,114			\$25,465,56	
Support Services	Persons Served (PS)	57,927	\$149	\$8,630,637	136,270	\$149	\$20,303,16	
Transportation	Case Study			\$5,519,671		φ110 	\$16,577,91	
Utility Services	Persons Served (PS)	57,927	\$76	\$4,420,684	136,270	\$76	\$10,399,44	
Total Expenditures		01,021	ţ. c	\$48,086,936	100,210	ţ. c	\$116,326,53	
NET BALANCE				\$6,306,914			\$5,047,788	

Source: Economic & Planning Systems

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Fiscal Impact Model

Table 1 Citywide Data

Amarillo Comprehensive Plan Fiscal Impact Analysis

Description	Data	Source	Year		Notes
Population	201,673	ESRI	2022		
Households	79,412	ESRI	2022		
Owner (%)	62.5%	ESRI	2022		
Renter (%)	37.5%	ESRI	2022		
Avg. HH Size	2.39	US Census	2022	ACS-1 Year	
Single Family	2.50	Estimate			
Multifamily	1.50	Estimate			
Housing Units					
Single Family	61,945	US Census	2021	Estimate	
Attached	7,975 18,857	US Census US Census	2021 2021	Estimate Estimate	
Multifamily	10,007	05 Census	2021	Estimate	
Total Housing Units	88,815	ESRI	2022		
Housing Size (Sq. Ft. per Unit)					
Single Family	2,200	EPS			
Attached	1,700	EPS			
Multifamily	1,100	EPS	0000		
Average Household Income	84,181	US Census	2022		
Housing Density (DU per Acre)					
Single Family	4.0	EPS			
Attached	10.0	EPS			
Multifamily	25.0	EPS			
Commercial Space (Sq. Ft.)					
Highway Commercial	17,927,048	CoStar	2022		
Local Commercial	7,774,469	CoStar	2022		
Office/Institutional	7,973,967	CoStar	2022		
Industrial/Distribution	14,471,387	CoStar	2022		
Employment					
City Total	93,619	US Census LEHD	2021		
Multiple Job holdings	5.0%	Estimate			
Workers Living in Amarillo	60,590	US Census LEHD	2021		
Workers Living in Amarillo	65%	US Census LEHD	2021		
Square Feet per Employee Fact	tors				
Highway Commercial	300	EPS			
Local Commercial	300	EPS			
Office/Institutional	200	EPS			
Industrial/Distribution	600	EPS			
Floor Area Ratio Factors	a				
Highway Commercial	0.20	EPS			
Local Commercial	0.30	EPS			
Office/Institutional Industrial/Distribution	0.30 0.15	EPS EPS			
Property Tax					
General Fund Mill Levy	31.912	City of Amarillo	2023		
Debt Service	7.283	City of Amarillo	2023		
Total	39.195	-			
Residential Assessment Ratio	95.00%				
Commercial Assessment Ratio	95.00%				
Sales Tax	0.00/				
General Tax Hotel Tax	2.0%	City of Amarillo City of Amarillo	2023		
	7.00%	City of Amanilo	2023		

Source: Various; Economic & Planning Systems

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Table 2

Development Capacity and Forecast Growth by Place Type Amarillo Comprehensive Plan Fiscal Impact Analysis

Description	Vacant / [−] Underutilized Acres	City Plan Denisty Assumptions			Forecast Growth			Estimated Capacity			
		Housing Density DU/Acre	% Housing	Employment Density Jobs/Acre	% Employment	Housing Units	Jobs	Persons Served	Housing Units	Jobs	Persons Served
Neighborhood Low	1,386	4.5	90%	0.3	10%	5,614	35	12,363	5,614	35	12,363
Neighborhood Medium	503	19.0	90%	0.5	10%	8,601	25	18,932	8,601	25	18,932
Neighborhood High	665	35.0	90%	2.0	10%	5,237	130	11,567	20,948	133	46,131
Neighborhood Mixed Use	457	15.0	75%	25.0	25%	1,285	938	3,159	5,141	2,856	12,318
Regional Mixed Use	4	35.0	50%	75.0	50%	61	130	181	61	131	181
Community Mixed Use	190	25.0	50%	50.0	50%	1,202	1,560	3,194	2,375	4,750	6,901
Innovation	15	0.0	0%	40.0	100%	0	600	212	0	600	212
Manufacturing Logistics	3,703	0.0	0%	20.0	100%	0	9,300	3,281	0	74,060	26,129
Commercial	851	0.0	0%	40.0	100%	0	11,181	3,945	0	34,040	12,009
Campus	62	0.0	0%	50.0	100%	0	3,100	1,094	0	3,100	1,094
Total	7,836					22,000	27,000	57,927	42,740	119,730	136,270

Source: Economic & Planning Systems

Z:\Shared\Projects\DEN\223012-Amarillo TX Comprehensive Plan\Models\[223012-FIM_6-24-24.xtsm]Development Estimates

Table 3

Forecast Growth by Development Type

Amarillo Comprehensive Plan Fiscal Impact Analysis

Description	Forecast Growth	Buildout Capacity
Population		
Single Family	33,000	33,000
Attached	5,500	14,178
Townhouse	1,650	4,382
Multifamily Total Population	<u>8,250</u> 48,400	<u>31,421</u> 82,982
	40,400	02,902
Residential Units		
Single Family	13,200	13,200
Attached	2,200	5,671
Townhouse	1,100	2,922
Multifamily	<u>5,500</u>	<u>20,948</u>
Total Housing Units	22,000	42,740
Employment		
Highway Commercial	4,558	12,078
Local Commercial	1,983	5,255
Office/Institutional	10,467	27,737
Industrial/Distribution	<u>9,992</u>	74,660
Total Jobs	27,000	119,730
Commercial Space		
Highway Commercial	1,367,388	3,623,506
Local Commercial	594,912	1,576,485
Office/Institutional	2,093,400	5,547,400
Industrial/Distribution	<u>5,995,200</u>	<u>44,796,000</u>
Total Commercial Space	10,050,900	55,543,391

Source: Economic & Planning Systems

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Table 4Nexus to Growth FactorsAmarillo Comprehensive Plan Fiscal Impact Analysis

Measure	Amount (Current)	Description	Forecast Growth	Buildout Capacity
Per Resident	201,673	Total population of Amarillo	48,400	82,982
Persons Served (PS)	272,374	Total population plus total employment in Amarillo, less resident workers	57,927	136,270
Per Household	79,412	Total households in Amarillo	20,900	40,603
Per Housing Unit	88,815	Total housing units in Amarillo	22,000	42,740
Per Job	93,619	Total jobs in Amarillo	27,000	119,730
Case Study		A more specific or customized analysis of the expenditures/revenues of a department is performed.		
Park Acreage	2,403	Park Acreage Maintained by City of Amarillo		
Lane Miles	981	Lane miles maintained by the City of Amarillo		
Signalized Intersections	389	Signalized intersections maintained by the City of Amarillo		
		No revenue or expenditure		
No Nexus		No quantifiable nexus to growth		

Source: Economic & Planning Systems

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Table 5 General Fund Revenue Factors Amarillo Comprehensive Plan Fiscal Impact Analysis

		Factors							
Description	FY 23 Budget	Nexus Factor	Nexus Factor Detail	Gross Factor	Variability	Net Factor			
Taxes									
Property Tax	\$54,251,542	Case Study		\$ -					
Sales Tax	\$77,054,744	Persons Served (PS)	272,374	\$ 172	100% \$	172			
Gross Receipts Business Taxes (Franchise Fees)	\$24,538,240	Persons Served (PS)	272,374		100% \$	90			
Hotel Occupancy Taxes	\$8,363,999	Persons Served (PS)	272,374	\$ 31	100% \$	31			
Total General Taxes	\$164,208,525		,	· _	<u> </u>				
Licenses & Permits	\$1,305,390	Persons Served (PS)	272,374	\$ 5	100% \$	5			
Non-Business Licenses & Permits	\$3,719,424	Persons Served (PS)	272,374	\$ 14	100% \$	14			
Intergovernmental	\$6,336,653	No Nexus		\$-	0% \$	-			
General Government	\$96,762	No Nexus		\$ -	0% \$	-			
Public Safety and Health	\$3,046,217	Per Household	79,412	\$ 38	100% \$	38			
Sanitation	\$29,837,841	Persons Served (PS)	272,374	\$ 110	100% \$	110			
Transit Operating Revenue	\$309,297	Per Resident	201,673	\$2	100% \$	2			
Culture and Recreation	\$8,243,487	Per Household	79,412	\$ 104	100% \$	104			
Fines & Forfeitures and Other	\$4,777,269	Per Resident	201,673	\$ 24	100% \$	24			
Non-Operating Revenue	\$9,074,326	No Nexus		\$-	0% \$	-			
Other Financing Sources	\$5,621,474	No Nexus		\$-	0% \$	-			
Transfers In	\$165,000	No Nexus		\$-	0% \$	-			
Total Revenue	\$236,741,665								
Operating Revenues	\$221,880,865					\$588			

Source: City of Amarillo Proposed Budget Book FY 2023; Economic & Planning Systems

Table 6

General Fund Expenditures Factors

Amarillo Comprehensive Plan Fiscal Impact Analysis

		Factors Nexus							
Description	FY 23 Budget	Nexus Factor	Factor Detail	Gross Factor	Variability	F	Ne [:] acto		
General Fund									
Amarillo Emergncy Communications Center	\$5,786,458	Persons Served (PS)	272,374 \$	21	25%	\$	5		
Animal Management and Welfare	\$3,472,195	Per Household	79,412 \$	44	100%	\$	44		
City Manager	\$7,412,384	Persons Served (PS)	272,374 \$	27	25%	\$	7		
City Secretary	\$538,367	Persons Served (PS)	272,374 \$	2	25%	\$	0		
Development Services	\$10,288,058	Persons Served (PS)	272,374 \$	38	100%	\$	38		
Emergency Management	\$531,317	Persons Served (PS)	272,374 \$	2	100%	\$	2		
Engagement and Innovation	\$835,679	Persons Served (PS)	272,374 \$	3	25%	\$	1		
Fire	\$40,017,283	Case Study	\$	-	100%	\$	-		
Health and Human Services	\$133,883	Per Household	79,412 \$	2	100%	\$	2		
Judicial	\$504,930	Persons Served (PS)	272,374 \$	2	100%	\$	2		
Legal	\$2,643,704	Persons Served (PS)	272,374 \$	10	25%	\$	2		
Leisure Services	\$25,186,584	Persons Served (PS)	272,374 \$	92	100%	\$	92		
Mayor and Council	\$89,985	Persons Served (PS)	272,374 \$	0	25%	\$	0		
Municipal Court	\$1,410,822	Persons Served (PS)	272,374 \$	5	100%	\$	5		
Police	\$55,880,107	Case Study	\$	-	100%	\$	-		
Support Services	\$40,581,694	Persons Served (PS)	272,374 \$	149	100%	\$	149		
Transportation	\$21,493,413	Case Study	\$	-	100%	\$	-		
Utility Services	\$20,786,278	Persons Served (PS)	272,374 \$	76	100%	\$	76		
Total Expenditures	\$237,593,141						\$426		

Source: City of Amarillo Proposed Budget Book FY 2023; Economic & Planning Systems

Table 7 General Fund Net Fiscal Impact Amarillo Comprehensive Plan Fiscal Impact Analysis

		Forecast Growth			Buildout Capacity			
		Nexus			Nexus			
		Factor	Net	Scenario	Factor	Net	Scenario	
Description	Nexus Factor	Detail	Factor	Total	Detail	Factor	Tota	
GENERAL FUND REVENUES								
Taxes								
Property Tax	Case Study			\$25,853,008			\$58,195,181	
Sales Tax	Persons Served (PS)	57,927	\$172	\$9,937,057	136,270	\$172	\$23,376,454	
Gross Receipts Business Taxes (Franchise Fees)	Persons Served (PS)	57,927	\$90	\$5,218,625	136,270	\$90	\$12,276,568	
Hotel Occupancy Taxes	Persons Served (PS)	57,927	\$31	\$1,778,798	136,270	\$31	\$4,184,538	
Total General Taxes								
Licenses & Permits	Persons Served (PS)	57,927	\$5	\$277,621	136,270	\$5	\$653,091	
Non-Business Licenses & Permits	Persons Served (PS)	57,927	\$14	\$791,022	136,270	\$14	\$1,860,841	
Intergovernmental	No Nexus		\$0	\$0		\$0	\$C	
General Government	No Nexus		\$0	\$0		\$0	\$0	
Public Safety and Health	Per Household	20,900	\$38	\$801,717	40,603	\$38	\$1,557,527	
Sanitation	Persons Served (PS)	57,927	\$110	\$6,345,708	136,270	\$110	\$14,927,977	
Transit Operating Revenue	Per Resident	48,400	\$2	\$74,229	82,982	\$2	\$127,26	
Culture and Recreation	Per Household	20,900	\$104	\$2,169,557	40,603	\$104	\$4,214,884	
Fines & Forfeitures and Other	Per Resident	48,400	\$24	<u>\$1,146,509</u>	82,982	\$24	<u>\$1,965,68</u>	
Total GF Revenues				\$54,393,851			\$121,374,327	
GENERAL FUND EXPENDITURES								
Amarillo Emergncy Communications Center	Persons Served (PS)	57,927	\$5	\$307,656	136,270	\$5	\$723,746	
Animal Management and Welfare	Per Household	20,900	\$44	\$913,828	40,603	\$44	\$1,775,329	
City Manager	Persons Served (PS)	57,927	\$7	\$394,104	136,270	\$7	\$927,110	
City Secretary	Persons Served (PS)	57,927	\$0	\$28,624	136,270	\$0	\$67,337	
Development Services	Persons Served (PS)	57,927	\$38	\$2,187,994	136,270	\$38	\$5,147,152	
Emergency Management	Persons Served (PS)	57,927	\$2	\$112,997	136,270	\$2	\$265,820	
Engagement and Innovation	Persons Served (PS)	57,927	\$1	\$44,432	136,270	\$1	\$104,523	
Fire	Case Study			\$8,756,675			\$20,599,663	
Health and Human Services	Per Household	20,900	\$2	\$35,236	40,603	\$2	\$68,454	
Judicial	Persons Served (PS)	57,927	\$2	\$107,385	136,270	\$2	\$252,618	
Legal	Persons Served (PS)	57,927	\$2	\$140,561	136,270	\$2	\$330,664	
Leisure Services	Persons Served (PS)	57,927	\$92	\$5,356,511	136,270	\$92	\$12,600,937	
Mayor and Council	Persons Served (PS)	57,927	\$0	\$4,784	136,270	\$0	\$11,25	
Municipal Court	Persons Served (PS)	57,927	\$5	\$300,044	136,270	\$5	\$705,839	
Police	Case Study			\$10,825,114			\$25,465,566	
Support Services	Persons Served (PS)	57,927	\$149	\$8,630,637	136,270	\$149	\$20,303,165	
Transportation	Case Study			\$5,519,671			\$16,577,913	
Utility Services	Persons Served (PS)	57,927	\$76	\$4,420,684	136,270	\$76	<u>\$10,399,448</u>	
Total Expenditures				\$48,086,936			\$116,326,539	
NET BALANCE				\$6,306,914			\$5,047,788	

Source: Economic & Planning Systems

Table 8

Case Study: Retail Sales Tax

Amarillo Comprehensive Plan Fiscal Impact Analysis

Description	Sales Per Capita	Sales Per Employee	Total Sales	Total Sales Tax Revenue
Convenience Goods				
Food and Beverage Stores	\$2,009	\$384	\$100,876,601	\$2,017,532
Health and Personal Care	\$873	\$616	\$48,105,348	\$962,107
Total Convenience Goods	\$2,881	\$1,000	\$148,981,949	\$2,979,639
Shopper's Goods				
General Merchandise	\$1,991	\$540	\$101,520,790	\$2,030,416
Other Shopper's Goods				
Clothing & Accessories	\$786	\$136	\$39,353,717	\$787,074
Furniture & Home Furnishings	\$365		\$17,682,308	\$353,646
Electronics & Appliances	\$284	\$117	\$14,870,143	\$297,403
Sporting Goods, Hobby, Book, & Music Stores	\$278	\$146	\$14,827,724	\$296,554
Miscellaneous Retail	<u>\$287</u>	<u>\$272</u>	<u>\$16,493,875</u>	<u>\$329,877</u>
Subtotal	\$2,001	\$671	\$103,227,767	\$2,064,555
Total Shopper's Goods	\$3,992	\$1,211	\$204,748,557	\$4,094,971
Eating and Drinking	\$1,772	\$946	\$94,786,248	\$1,895,725
Building Material & Garden	\$999	\$0	\$48,327,552	\$966,551
Total Retail Goods	\$9,644	\$3,157	\$496,844,306	\$9,936,886
Total Sales Tax	\$193	\$63		

Source: Economic & Planning Systems

Table 9Case Study: Property Tax RevenueAmarillo Comprehensive Plan Fiscal Impact Analysis

	Market Value per	Assessment	Assessed		Revenue	Forecast Units/	Forecast Growth Units/		apacity
Description	Unit / Sq. Ft.	Ratio	Value per Unit	Mill Levy	Per Unit	Sq. Ft.	Revenue	Sq. Ft.	Revenue
Residential									
Single Family	\$360,000	95.00%	\$342,000	0.319	\$1,091	13,200	\$14,406,472	13,200	\$14,406,472
Attached	\$300,000	95.00%	\$285,000	0.319	\$909	2,200	\$2,000,899	5,671	\$5,157,976
Townhouse	\$300,000	95.00%	\$285,000	0.319	\$909	1,100	\$1,000,449	2,922	\$2,657,139
Multifamily	\$250,000	95.00%	\$237,500	0.319	\$758	5,500	\$4,168,539	20,948	\$15,876,450
Total Residential						22,000	\$21,576,359	42,740	\$38,098,037
Commercial									
Highway Commercial	\$200	95.00%	\$190	0.319	\$0.61	1,367,388	\$829,092	3,623,506	\$2,197,051
Local Commercial	\$200	95.00%	\$190	0.319	\$0.61	594,912	\$360,715	1,576,485	\$955,875
Office/Institutional	\$200	95.00%	\$190	0.319	\$0.61	2,093,400	\$1,269,297	5,547,400	\$3,363,571
Industrial/Distribution	\$100	95.00%	\$95	0.319	\$0.30	<u>5,995,200</u>	<u>\$1,817,544</u>	44,796,000	<u>\$13,580,646</u>
Total Commercial						10,050,900	\$4,276,648	55,543,391	\$20,097,144

Source: Zillow; CoStar; Economic & Planning Systems

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Table 10

Case Study: Fire Department Cost to Serve Amarillo Comprehensive Plan Fiscal Impact Analysis

		Gro	wth Factors		Forecas	t Growth	Buildout Capacity	
			Nexus		Persons		Persons	
Description	FY 2023 Budget	Nexus Factor	Factor Detail	Net Factor	Served	Cost to Serve	Served	Cost to Serve
nside 4 Minute Drive Time				T		T		
Personnel (Wages & Benefits)	\$36,684,329	Persons Served (PS)	272,374 \$	134,684	57,927	\$7,801,772	136,270	\$18,353,299
Supplies	\$1,927,909	Persons Served (PS)	272,374 \$	7,078	57,927	\$410,015	136,270	\$964,540
Contract Services	\$2,045,810	Persons Served (PS)	272,374 \$	7,511	57,927	\$435,089	136,270	\$1,023,526
Other Charges	\$516,282	Persons Served (PS)	272,374 \$	1,895	57,927	\$109,799	136,270	\$258,298
Capital	\$0	Persons Served (PS)	272,374 \$	-	57,927	\$0	136,270	\$0
Inter Reimbursements	<u>-\$168,787</u>	Persons Served (PS)	272,374 \$	(620)	57,927	-\$35,896	136,270	<u>-\$84,445</u>
Total	\$41,005,543		\$	151,168		\$8,756,675		\$20,599,663

Table 11Case Study: Police Department Cost to ServeAmarillo Comprehensive Plan Fiscal Impact Analysis

			Growth Fact	tors			Forecast Grov	vth	B	Buildout Capa	acity
Description	2023 FY Budget	Nexus Factor	Nexus Factor Detail	Demand per 1,000 PS	Cost per Officer	Persons Served	Officers Demanded	Cost to Serve	Persons Served	Officers Demanded	Cost to Serve
Expenditures Police Services Civilian Services Total	\$52,236,299 <u>\$6,298,238</u> \$58,534,537	Persons Served (PS) Persons Served (PS)	272,374 272,374	1.38 \$ 0.29 \$	118,622 80,747	57,927 57,927	80 17	\$9,485,647 <u>\$1,339,466</u> \$10,825,114	136,270 136,270	188 39	\$22,314,535 <u>\$3,151,031</u> \$25,465,566

Table 12

Case Study: Public Works Cost to Serve Amarillo Comprehensive Plan Fiscal Impact Analysis

		Growth Factors					Foreca	st Growth	Buildout Capacity	
Description	FY 2023 Budget	Nexus Factor	Nexus Factor Detail	Gross Factor	Variability	Net Factor	Factor Detail	Cost to Serve	Factor Detail	Cost to Serve
Expenditures										
1420 - Street Department	\$11,718,310	Lane Miles	981	\$ 11,945	100% \$	11,945.27	284	\$3,395,797	861	\$10,278,976
1731 - Traffic Administration	\$5,664,632	Signalized Intersections	389	\$ 14,562	100% \$	14,562.04	117	\$1,699,204	383	\$5,570,840
1732 - Traffic Field Operation	_			\$ -	100% \$	-		\$0		\$0
1761 - Transit Fixed Route	\$987,056	Per Resident	201,673	\$ 4.89	100% \$	4.89	48,400	\$236,886	82,982	\$406,140
1762 - Transit Demand Response	\$486,259	Per Resident	201,673	\$ 2.41	100% \$	2.41	48,400	\$116,698	82,982	\$200,079
1763 - Transit Maintenance	\$224,205	Per Resident	201,673	\$ 1.11	100% \$	1.11	48,400	\$53,808	82,982	\$92,253
1764 - Transit Administration	\$287,989	Per Resident	201,673	\$ 1.43	25% \$	0.36	48,400	\$17,279	82,982	\$29,624
Total	\$19,368,451			-				\$5,519,671		\$16,577,913

Table 13Appendix: Lane Miles and Signals Demand FactorsAmarillo Comprehensive Plan Fiscal Impact Analysis

	Existing Infra	structure	Existin	g Demograp	Demand Factors		
Land Use Category	Lane Miles	Signalized Intersections	Est. HU	Est. Jobs	Persons Served (ps)	Lane Miles per 1,000 PS	Signalized Intersections per 1,000 PS
Neighborhood Low	362	77	50,271	314	110,706	3.3	0.7
Neighborhood Medium	195	48	22,298	230	49,137	4.0	1.0
Neighborhood High	63	28	5,683	505	12,682	5.0	2.2
Neighborhood Mixed Use	97	65	8,601	5,378	20,821	4.6	3.1
Regional Mixed Use	8	26	1,272	4,072	4,235	1.8	6.2
Community Mixed Use	19	8	1,227	15,414	8,138	2.4	1.0
Innovation	13	8	0	2,476	873	14.7	8.9
Manufacturing Logistics	97	35	0	24,101	8,503	11.4	4.1
Commercial	115	79	0	28,313	9,989	11.5	7.9
Campus	12	15	0	13,568	4,787	2.6	3.1
Average						6.1	3.8

Source: Economic & Planning Systems

Table 14

Appendix: New Lane Mile Estimates

Amarillo Comprehensive Plan Fiscal Impact Analysis

	Fo	recast Growt	h	Buildout Capacity			
Description	1,000 Persons Served	New Lane Miles	New Signal. Intersections	1,000 Persons Served	New Lane Miles	New Signal. Intersections	
	10	10		10	10		
Neighborhood Low	12	40	9	12	40	9	
Neighborhood Medium	19	75	18	19	75	18	
Neighborhood High	12	58	26	46	230	102	
Neighborhood Mixed Use	3	15	10	12	57	39	
Regional Mixed Use	0	0	1	0	0	1	
Community Mixed Use	3	8	3	7	16	7	
Innovation	0	3	2	0	3	2	
Manufacturing Logistics	3	37	13	26	298	106	
Commercial	4	45	31	12	138	95	
Campus	1	3	3	1	3	3	
Total	58	284	117	136	861	383	

Source: Economic & Planning Systems

Table 15Appendix: Property Value InputsAmarillo Comprehensive Plan Fiscal Impact Analysis

Description	Factor	Estimated Value
Residential Single Family Attached Multifamily	Per Unit Per Unit Per Unit	\$360,000 \$300,000 \$250,000
Multifamily Calculation Avg Unit Units Size Rent per Sq. Ft.	1	1 865 \$1.45
Revenue Monthly Revenue Annual Income VCL Operating Expenses NOI	12 5% 30%	\$1,750 \$21,000 \$1,050 \$6,300 \$13,650
Valuation Value Value per Unit Rent Per Month	5.50%	\$248,182 \$248,182 \$1,750
Commercial Highway Commercial Local Commercial Office/Institutional Industrial/Distribution	Per Square Foot Per Square Foot Per Square Foot Per Square Foot	\$200 \$200 \$200 \$200 \$75

Source: Zillow; CoStar; Economic & Planning Systems

Table 16Appendix: Retail Sales FactorsAmarillo Comprehensive Plan Fiscal Impact Analysis

	Resi	dents				
Description	Sales	Sales Per Capita	Employee Expenditure Potential	Ex. Pot. Capture Rate	Est. Sales	Sales Per Capita
Total Residents/Employees (2020)		201,673				33,029
Convenience Goods						
Food and Beverage Stores	\$405,109,883	\$2,009	\$25,334,564	50%	\$12,667,282	\$384
Health and Personal Care	\$175,982,575	\$873	\$27,141,911	75%	\$20,356,433	<u>\$616</u>
Total Convenience Goods	\$581,092,458	\$2,881	\$52,476,475		\$33,023,715	\$1,000
Shopper's Goods						
General Merchandise	\$401,573,636	\$1,991	\$35,687,174	50%	\$17,843,587	\$540
Other Shopper's Goods						
Clothing & Accessories	\$158,568,225	\$786	\$9,005,027	50%	\$4,502,513	\$136
Furniture & Home Furnishings	\$73,678,598	\$365	\$0	0%	\$0	\$0
Electronics & Appliances	\$57,331,259	\$284	\$7,705,005	50%	\$3,852,503	\$117
Sporting Goods, Hobby, Book, & Music Stores	\$55,992,338	\$278	\$9,639,183	50%	\$4,819,592	\$146
Miscellaneous Retail	\$57,943,248	<u>\$287</u>	\$17,946,637	50%	\$8,973,319	<u>\$272</u>
Subtotal	\$403,513,669	\$2,001	\$44,295,852		\$22,147,926	\$671
Total Shopper's Goods	\$805,087,304	\$3,992	\$79,983,026	50%	\$39,991,513	\$1,211
Eating and Drinking	\$357,389,472	\$1,772	\$41,679,956	75%	\$31,259,967	\$946
Building Material & Garden	\$201,371,126	\$999	\$0	0%	\$0	\$0
Total Retail Goods	\$1,944,940,360	\$9,644	\$174,139,457	60%	\$104,275,195	\$3,157

Source: Economic & Planning Systems

Table 17

Appendix: Resident Retail Sales Capture Estimates Amarillo Comprehensive Plan Fiscal Impact Analysis

			City of Amarillo Residents				
Description	Actual Sales (\$000s)	Resident Retail Spending % TPI	Expenditure Potential (\$000s)	Exp. Pot. Capture Rate % of Total	Est. Sales (\$000s)	Sales Capture Rate % of Total	
Total Personal Income (TPI)			\$6,684,982				
Convenience Goods							
Food and Beverage Stores	\$421,487	10.1%	\$675,183	60%	\$405,110	96%	
Health and Personal Care	\$216,371	3.1%	\$207,038	<u>85%</u>	\$175,983	<u>81%</u>	
Total Convenience Goods	\$637,858	13.2%	\$882,221	66%	\$581,092	91%	
Shopper's Goods							
General Merchandise	\$490,444	7.5%	\$501,967	80%	\$401,574	82%	
Other Shopper's Goods							
Clothing & Accessories	\$222,593	2.8%	\$186,551	85%	\$158,568	71%	
Furniture & Home Furnishings	\$113,707	1.3%	\$86,681	85%	\$73,679	65%	
Electronics & Appliances	\$84,374	1.0%	\$67,449	85%	\$57,331	68%	
Sporting Goods, Hobby, Book, & Music Stores	\$93,700	1.0%	\$65,873	85%	\$55,992	60%	
Miscellaneous Retail	\$67,416	1.0%	\$68,169	<u>85%</u>	\$57,943	86%	
Subtotal	\$581,791	7.1%	\$474,722	85%	\$403,514	69%	
Total Shopper's Goods	\$1,072,235	14.6%	\$976,689	82%	\$805,087	75%	
Eating and Drinking	\$421,687	7.6%	\$510,556	70%	\$357,389	85%	
Building Material & Garden	\$447,489	3.5%	\$236,907	85%	\$201,371	45%	
Total Retail Goods	\$2,579,269	39.0%	\$2,606,374	75%	\$1,944,940	75%	

Source: US Census of Retail Trade; Economic & Planning Systems

Table 18Appendix: Worker Retail Spending FactorsAmarillo Comprehensive Plan Fiscal Impact Analysis

Description	Weekly Spending	Annual Spending ¹	Total Annual Expenditure Potential
Employment Non-Resident Employees Non-Resident Employment			93,619 35% 33,029
Restaurants	\$26.29	\$1,262	\$41,679,956
Goods and Services Department Stores Discount Stores Drug Stores Grocery Clothing Shoe Sporting Goods Electronics/Phone/Compute Jewelry Office Supplies Warehouse Clubs Other Goods Personal Care Personal Services Total	\$6.52 \$8.19 \$6.13 \$15.98 \$3.25 \$2.43 \$2.43 \$2.43 \$4.86 \$3.92 \$7.37 \$7.80 \$3.95 \$7.83 <u>\$3.16</u> \$83.55	\$313 \$393 \$294 \$767 \$156 \$117 \$104 \$233 \$188 \$354 \$374 \$190 \$376 \$152 \$4,010	\$10,336,756 \$12,984,360 \$9,718,453 \$25,334,564 \$3,852,503 \$3,424,447 \$7,705,005 \$6,214,737 \$11,684,339 \$12,366,058 \$6,262,298 \$12,413,619 \$5,009,839 \$132,459,502
Total	\$109.84	\$5,272	\$174,139,457

1 - Annual is estimated as 48 weeks to reflect time off

Source: ICSC; Economic & Planning Systems